Government Actions and Innovation in Environmental and Renewable Energy Technologies

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Motivation

- Global climate change mitigation vs. economic growth
 - Environmental and renewable energy technologies hold promise
- Innovation in these technologies is different
 - Weak market incentives for private investment
 - Strong role for government in promoting innovation
- How to design future government actions to promote innovation in these technologies?
 - Learn from the past

Today's Road Map

- Research Approach
- 2. Case Studies:
 - Selective Catalytic Reduction (SCR)
 - Wind Power Generation
- 3. Conclusions

Literature Review

Mainstream Innovation Literature

- Approaches: Aggregate, multi-industry empirical economic studies (some more focused case studies)
- <u>Themes</u>: Role of demand-pull & technology-push in driving innovation; inducement mechanisms for innovation

Environmental Technology Literature

- <u>Approaches</u>: Several theoretical economic studies, a few large empirical economic studies, a few case studies
- <u>Themes</u>: Porter Hypothesis. Role of regulatory stringency, flexibility, uncertainty in driving innovation

Government in the Innovation Process

Inventive Activity

R&D Funding

Technology Push

Regulation/ Tax Credits

Rate

Define

Demand Pull et Size & Growth

GOVERNMENT

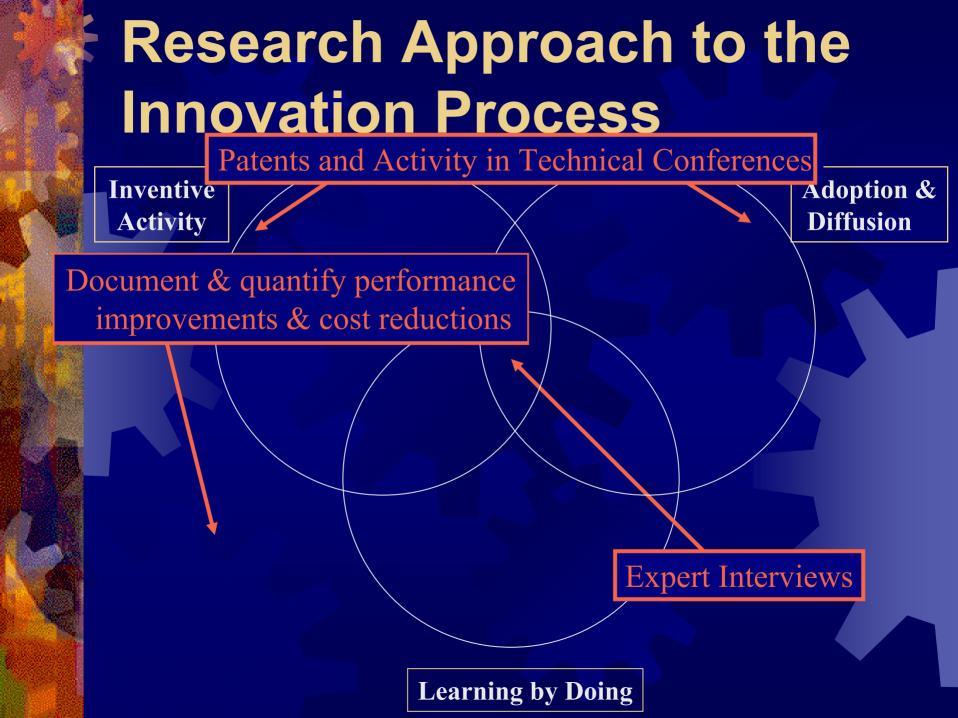
Technology Push

Facilitating
Knowledge Transfer:

- •Conferences
- Publications
- •Collaborations

Learning by Doing

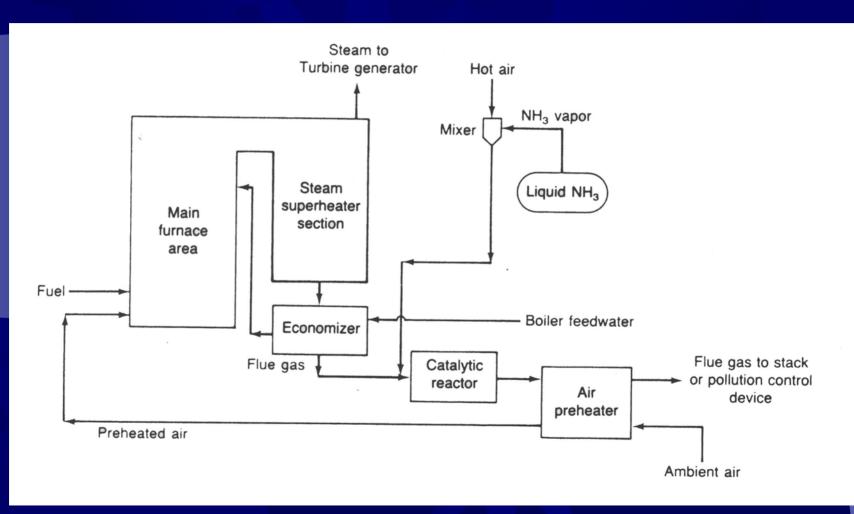
Adoption & Diffusion



Case Studies

- Selective Catalytic Reduction (SCR) for NO_x Control from Stationary Sources
- Wind Power Generation
- Selection Criteria:
 - Relevant to GHG emissions
 - Long history and data
 - Significant innovation in the technology
 - CA played important role

NO_x Control in CA Energy



Source: Cooper and Alley 1994

Government Actions in SCR (Pull)

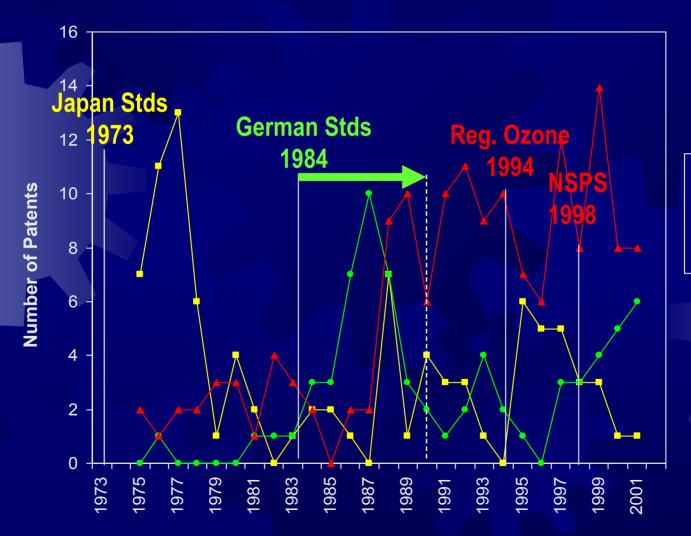
	Location/Date Type of Action (Action)	Description
	U.S.: CA 1950s-60s Permitting authority	No capacity increases without abatement plan (required R&D)
	Japan 1973 Standards	50-60% Reductions
	Germany 1984 Standards	60-80% Reductions (0.15 lbs/Mbtu) New & existing coal-fired, by 1990
	U.S.: CA 1989-90 Standards(SCAQMD 1135)	0.015 lb/Mbtu Utility boilers (other rules for other sources)
	U.S. 1994-98	0.15 lb/Mbtu
	Standards (Regional Ozone and Market)	By 2003 (starts 12 NE states+DC, now 22 states)
	U.S. 1998	80% Reductions
	Standards (NSPS)	New & modified (mostly coal)

Diffusion in SCR



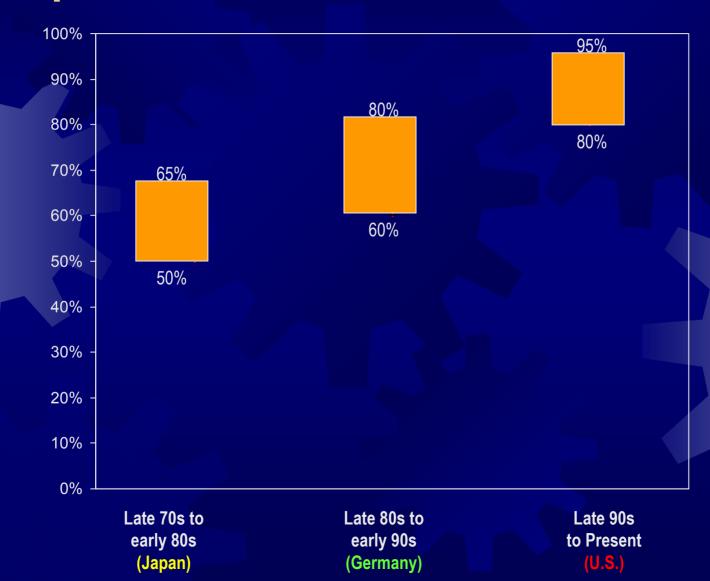
- Japan
- Germany
- **-** U.S.
- Others
- ⊸ World

SCR Outcomes 1 Patents vs. Government Actions

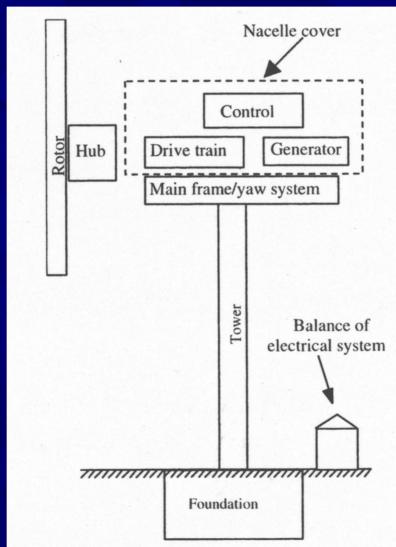


- Japan
- Germany
- **→** U.S.

SCR Outcomes 2 Improvement in Removal Efficiencies



Wind Power in CA Energy

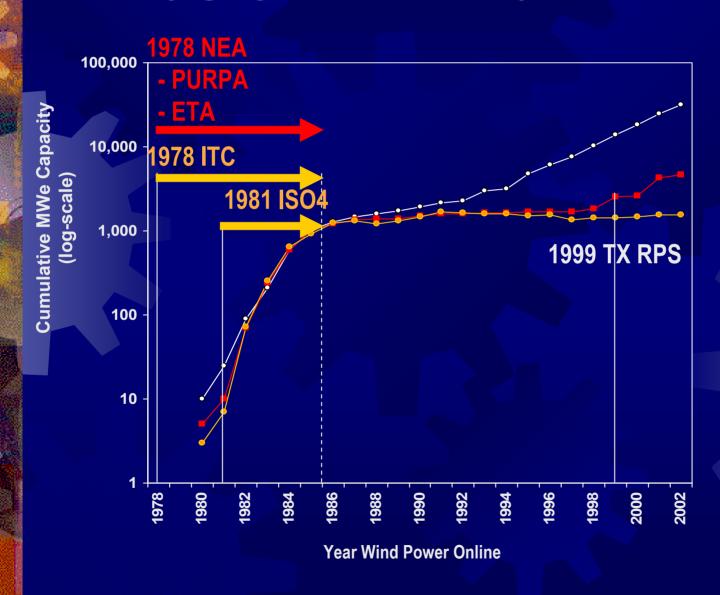


Source: Manwell et al. 2002

U.S. Government Actions in Wind (Pull)

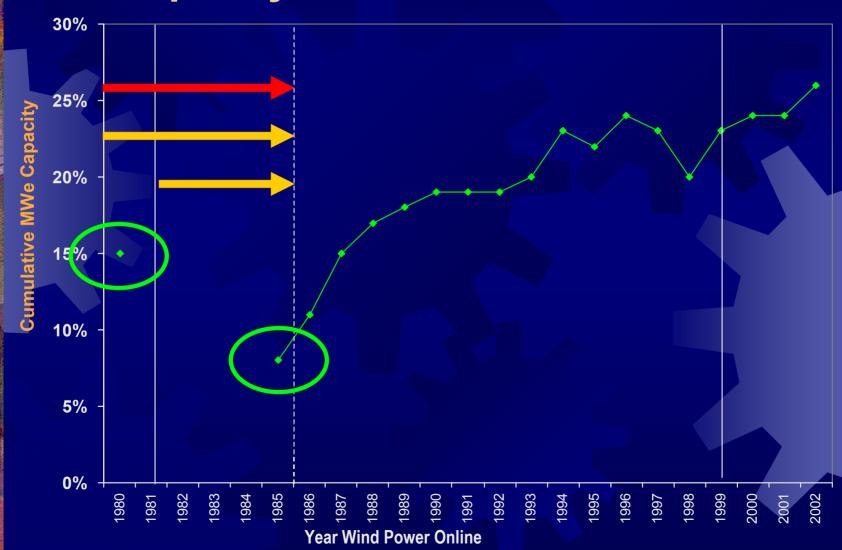
Date/Loc.	Action	Description
1978 Fed.	National Energy Act (NEA)	5-part legislation
	PURPAEnergy Tax Act (ETA)	Req'd utilities to buy power at avoided cost, sell back-up at non-discriminatory rates
		*Tax credits for wind (bus. & res.); bus. later increased and extended to end of 1985
1978 CA	Investment Tax Credit	25% (w/ETA, almost 50%)
1981 CA	Interim Standard Offer No. 4 Contracts (ISO4)	Guaranteed an effective tariff of \$0.12 per KWh
1992 Fed.	Production Tax Credit (PTC)	\$0.015 per kWh for power from wind at Qualified Facilities
1999 TX	Renewable Portfolio Standard (RPS)	By 2009, mandated installation of 2,000 MWe. Long term contracts average \$0.03 per kWh (+ fed PTC).

Diffusion in Wind

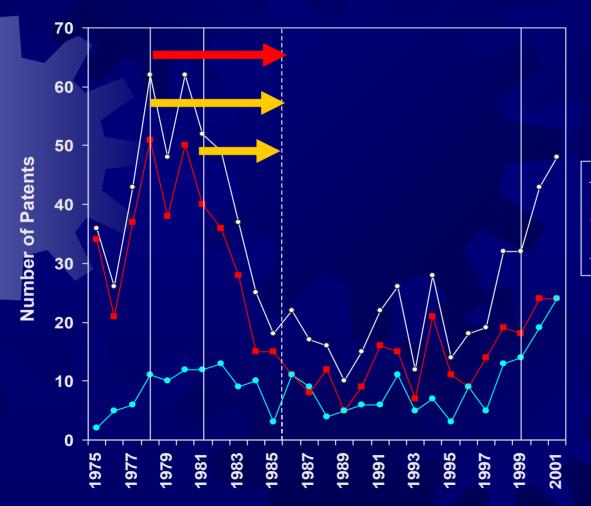




Wind Outcomes 1 CA Capacity Factor

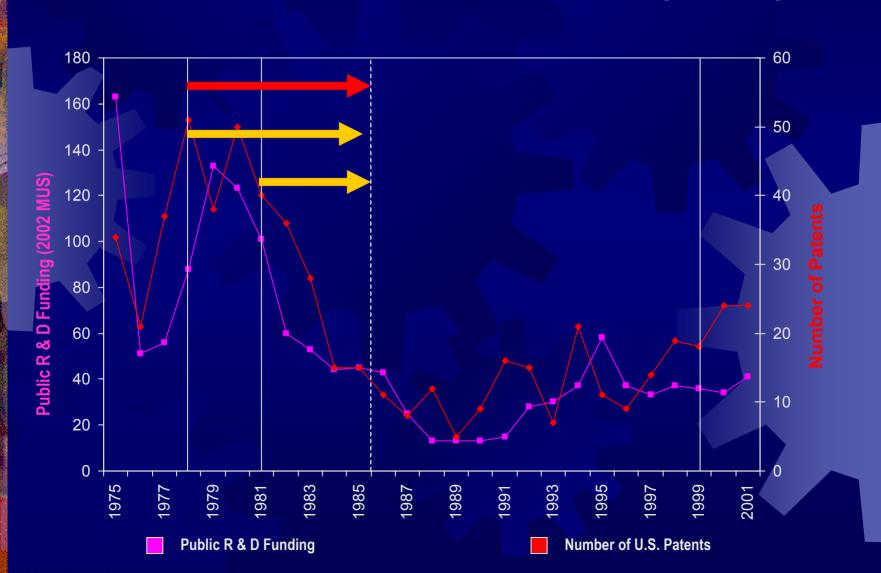


Wind Outcomes 2 U.S. Patents vs. U.S. Government Actions

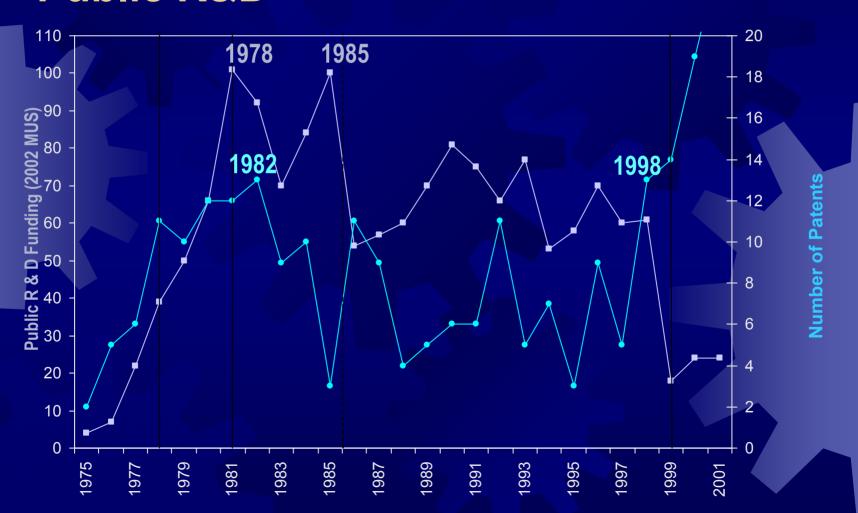


- -- All Patents
- **-** U.S.
- Other Countries

Wind Outcomes 3 U.S. Patents, U.S. Public R&D (Push)



Wind Outcomes 4 "Foreign" U.S. Patents, Non-U.S. Public R&D





Operating Experience SCR and Wind – Horror Stories

- Initial commercial application unforeseen problems
 - Problems of plugging and poisoning of catalyst in SCR
 - Catastrophic failures of large wind turbines
- Solutions
 - Learning-by-doing (incremental)
 - Boundary spanning (draw from other industries/technologies)
 - Knowledge transfer between nations, organizations, facilities
- Government role?
 - Facilitate knowledge transfer
 - First mover disadvantage barrier to innovation is market failure, good place for government to intervene

Optimal Government Actions to Promote Environmental Innovation

Demand Pull

Standards: Steady (Expectation of Increasing Stringency)

Incentives: Volatile (Expectation of Expiring/Wrangling)

Dominant Innovation Stage



Boom in Patents (Invention) Boom in Diffusion



Learning by Doing First Mover Market Failure

Government

R&D Funding

Facilitate Knowledge Transfer

Technology Push

Time